

Vision for Wilmington

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#### An American Classic City Re-Envisoned

"Whatever you can do, or dream you can do, begin it; Boldness has genius, power, and magic in it."

-Johann Wolfgang von Goetha (1749-1832)

Since 1731 Wilmington has been reinventing itself...as a colonial mill town, ship building center, chemical capital and, most recently, as a center for business, law and finance.

What will the future hold for the City? As the German poet von Goetha suggests, a little dreaming about what Wilmington might look like a few years from now is the first step in moving ahead. Mayor Baker's first vision report in 2004 contributed to the development of new and expanded neighborhoods, ashining downtown enlivened by new residents and students attending City colleges and universities, and a riverfront blossoming with new transportation options, new trails to explore and new restaurants to enjoy.

These visionary plans are a starting point for shaping tomorrow's dynamically evolving City of Wilmington.









#### 2030 Vision for Wilmington

What will our neighborhoods, downtown and the Riverfront look like in 2030?

Joinus in envisioning potential projects, strategies and policies for Wilmington's future. This collection of ideas builds on the Vision for Wilmington document that was published in May 2004 and presented to the community through a series of public meetings. Many people turned out to voice their support or comment on how changes might affect their communities.



A Vision for Wilmington is essential to guide growth and development and ensure Wilmington remains a great place to live, work and visit. This vision shouldn't be stagnant. It should be updated every three-to-five years to reflect changes in the City and to reflect outside influences that may affect the City's growth.

For example, since 2004, climate change and ways to address global warming have sprung onto the scene. In 2008, I issued Executive Order 2008-04 which committed the City to attempt to reduce greenhouse gases by twenty percent by 2020. A number of projects and strategies in this vision plan reflect both government and private sector efforts to address these growing environmental issues.

As it did in 2004, the information presented in this plan is meant to stir discussion and to generate interest in areas where future development will take place. The vision also points to the fact that the strength of our existing neighborhoods is vital to success. The history, diversity, and beauty of our neighborhoods truly make Wilmington a world-class city and promise a bright future for generations to come.

Sincerely,

James M. Baker

Mayor, City of Wilmington

#### Planning for Wilmington's Future

This 2030 Vision for Wilmington builds on the work completed in 2004 by the Mayor's Advisory Council. The Council was made up of individuals representing a broad cross-section of private and public agencies, supported by Wilmington's Planning Department and several leading local architects. Using plans and documents developed over the past five years, the Planning Department has updated and expanded on those ideas and recommended courses of action for a new 2030 Vision that will continue to reinvent and transform Wilmington.

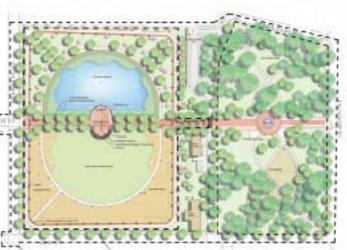
# Wilmington Veighborhoods Keeping the momentum going

Neighborhoods throughout Wilmington are benefiting from the renewed sense of community that has been inspired by residents, community associations and the Neighborhood Planning Councils. As residents have expressed a renewed interest in their neighborhoods, the City is working with the Community Development Block Grant program, the Wilmington Housing Partnership, and private and nonprofit developers to keep the momentum going. The exciting changes that are sweeping Wilmington can be felt throughout all City neighborhoods.



#### Cool Spring Reservoir Plaza

The City has shown a renewed commitment to City parks to promote healthy green spaces for communities to gather and enjoy the natural environment within the context of the urban landscape. As parks improve, nuisance activities are reduced and the park is brought back to a safe and healthy place for the neighborhood to enjoy. The work being completed at the Cool Spring Reservoir is one of the largest park investments in recent history within the city. The Cool Spring Reservoir has been put underground and the area has been transformed into an extension of the existing park along Jackson Street. This new addition to the park provides a welcoming outdoor space for residents of Wilmington's Cool Spring and West Side neighborhoods. The Wilmington Beautification Commission is also planning improvements to other neighborhood parks located throughout the City.







#### Eastlake

Wilmington, like many other U.S. cities, is in the process of reinventing public housing in order to replace old dilapidated housing projects with new, vibrant, healthy communities. Wilmington's first effort at achieving this goal is through the work that has been completed in replacing the old Eastlake housing project. A newly designed community with a mix of owners and renters now exists at the previous site of this public housing project. By replacing blighted housing projects with these vibrant new communities, all aspects of the surrounding neighborhood improve and provide the surrounding neighbors with a new community of which they can be proud. This same approach will be targeted to the Riverside public housing project.



#### Browntown

The Wilmington Housing Partnership is working to revitalize underutilized properties throughout the City by creating new housing that contributes to the existing neighborhoods and provides new home ownership opportunities. The Wilmington Housing Partnership is working to create a new community that will be located in Browntown. The site of the new community is a previous industrial site, which had suffered from vacancy for several years. This new development will act as the link between the Christina Riverfront and its close neighbor, the Browntown community.



NOTE: THE LETTERS IN
THE COLORED GLOBES BEFORE
EACH PROJECT ARE KEYED TO
THE PROJECT MAP ON THE
INSIDE BACK COVER.



#### WILMINGTON NEIGHBORHOODS



#### **Rockford Grove**

The City is working with developers to plan communities that appeal to residents who prefer an urban living environment, yet would like to live in a new home. Rockford Grove is a successful example of this strategy of encouraging new development to complement the history, diversity and beauty of Wilmington's existing neighborhoods. Though newly constructed along Kentmere Parkway, these homes echo the architecture of the existing housing stock. They provide new home ownership opportunities, yet fit nicely with adjacent communities.





#### Christina Avenue Mixed-Use

The Wilmington Riverfront has proven to be a place where people want to live, work and shop. To build upon the work that has already been completed along the riverfront, a large scale redevelopment project is projected for the area located between Christina Avenue and the Christina River. Riverfront lifestyles have proven to be desirable, and working to continue this effort along the Christina River is necessary for the continued success of the Wilmington Riverfront.

This new neighborhood along the Christina River will be a mix of residential and commercial properties. The <u>proposed development calls for new waterfront amenities including parks</u>, streets, housing and businesses.



## P

#### Second Street Corridor

As recommended in the 2004 Vision Plan, a new multi-modal transportation corridor is envisioned for the west side of Wilmington between Lancaster Avenue and Second Street. The proposed corridor would accommodate cars, rail, biking, and walking as it carries traffic to and from Wilmington's downtown. This would help relieve the significant traffic congestion that currently exists, especially when workers from many of Wilmington's major employers leave the city as part of their daily commute.

#### **Neighborhood Planning**

Planning for the City's neighborhoods is vital to ensure that development occurs in a manner consistent with the needs and desires of neighborhood residents. The Planning Department has been working with City neighborhoods and Neighborhood Planning Councils in developing these plans. Currently, a strategic plan for West Center City, funded by a grant from the Wachovia Regional Foundation, is being sponsored by Interfaith Community Housing and led by community residents. This grassroots effort, begun in the summer of 2009, will address the major concerns identified by neighborhood residents.



#### WILMINGTON NEIGHBORHOODS



#### I-95

Continuing the recommendation made in the 2004 Vision, a new approach to reconnecting neighborhoods that have been divided by interstates is to cover the open area above the interstate. Projects such as this have been integral in connecting neighborhoods in Philadelphia and other U.S. cities. This type of project could be implemented above I-95 between Delaware Avenue and 8th Street to connect the West Center City and West Side neighborhoods.

# Prestwyck Townhouses Much of the new housing growth in the future will occur as infill development in existing neighborhoods. Areas that were once vacant or underutilized will be brought back to life. The Prestwyck townhouse project is an example of new development that is stabilizing a neighborhood that has suffered from abandoned buildings and vacant housing. By eliminating vacant properties and replacing them with quality housing units, the City's neighborhoods will continue to

be desirable places to live.





#### Speakman Place

The creation of new neighborhoods through the reuse of underutilized sites is one way in which they City will grow and prosper in the future. Speakman Place is an example of a successful housing project that grew from the site of an abandoned industrial building. The site, which accommodates 71 single-family residences and open space, has reclaimed a long vacant area of the City.

# Wilmington

## Transforming downtown into a place not only to work, but also to live

Wilmington's downtown has always been known as a great place to work, and in recent years it is returning to its reputation as a place to live, work and play. Wilmington's central core, Market Street, and those streets adjacent are being reborn into retail establishments and businesses to support the new residential presence. Through the partnerships created between the private and public sectors, many buildings that have long been underutilized are being converted to create the night life that is transforming down town Wilmingtoninto a 24-hour city. Through continued partnerships, it is the Mayor's vision that downtown Wilmington will return to an active mixed-use neighborhood including residential, commercial, educational, cultural, and retail uses. A walk along Market Street will allow you to feel the excitement and potential that is to come for this central corridor of the City.

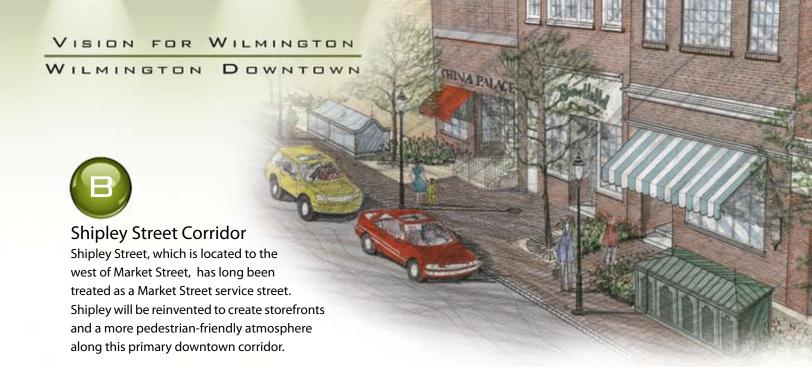


400 Block of Market

The 400 block of Market Street has long had a reputation as the block that was once home to the popular Wilmington Dry Goods. A complete historic renovation and infill development will turn the block into boutique-style retail spaces and apartments. The vacant commercial spaces are slated for a complete renovation that will reinvent them as usable space for downtown merchants, while still

will reinvent them as usable space for downtown merchants, while still respecting the buildings' proud past. This will be one of the final phases of creating the newly recognized LOMA, Life on Market Street district.







#### Student Housing

Downtown Wilmington is home to several colleges and universities. Providing additional student housing in the downtown will bring a young population to this area and provide opportunities for students to live close to where they study. These students will contribute to the local economy and help to provide the after five o'clock nightlife Wilmington is working toward.

Queen Theater Located at the intersection of 5th and Market Streets, the Queen Theater has sat vacant for the past 50 years. A new publicly funded program, known as the Upstairs Fund, as well as investment from the private sector, will continue to reinvent Wilmington's downtown - and the Queen Theater will be a cornerstone of change. The downtown has been undergoing drastic changes which include the renovation of many of the buildings into new residential and commercial spaces. With the new residential presence in the downtown, the renovation of the Queen Theater into a live music venue and eatery is a sign that downtown Wilmington is transforming into a live/work environment that will continue to grow in the coming years.



use many of them once had. As people begin to move back to Wilmington's downtown, businesses will follow, creating the

neighborhood feel the downtown once had.



#### **Artist Housing**

The Shipley Lofts project at 701 Shipley Street continues the vision of creating a more vibrant cultural and residential community in the downtown. The project will provide affordable loft space for artists and gallery space on the first floor. Further development in this area is also envisioned with the goal of more effectively connecting the downtown with the West Center City neighborhood.



# E C

#### **Rodney Square**

With the cooperation of several different organizations, the City of Wilmington is working to return Rodney Square to the pedestrian-friendly atmosphere that has been lost in recent years. With the use of Rodney Square as the central downtown location to catch or change buses, this area of the City has lost the serene atmosphere it once possessed. The City is working with numerous organizations to move the buses from the present Rodney Square location to an area more suited to handle the traffic that these buses create at this historic downtown open space.

# Wilmington Rivertront

The transformation that Wilmington's waterfront has experienced over the past two decades has taken portions of this part of the City from an underutilized industrial area to a mixed-use neighborhood of homes, retail spaces, dining and entertainment. With the development of new residences along the Christina waterfront, people have made the choice to make Wilmington's waterfront their home.

By creating spaces that include the waterfront's proud history while incorporating new development, the Wilmington riverfront is moving forward while respecting the rich history of the area. This is achieved through the adaptive reuse of structures and historical interpretations of the waterfront's shipbuilding days.

# A waterfront lifestyle, sensitive to history and the environment

Expanding access to waterfront areas is also of key importance. For example, a new bridge, connecting the Frawley Stadium area to Route 13 and I-495 is critical to ensure adequate circulation to support existing and future development.

There are still many underutilized areas along the Christina River and the Brandywine Creek that are envisioned for exciting new development projects. Carefully planning the redevelopment of these areas is critical to ensure that the development that occurs is sensitive to environmental issues and the unique advantage of waterfront locations.





Waterfront lifestyles have proven to be desirable in the City of Wilmington as places to shop, dine and live. To build upon the work that has already been completed along the Christina riverfront, a new development is projected for the East 7th Street Peninsula. This new development would complement the Christina riverfront by providing additional housing and entertainment venues. It would also connect this area to the East Side neighborhood, the downtown and I-495.



#### Old Asbury

Multi-use development has been proposed for the area bounded by 4th and Poplar Streets, Winchester Bridge and the Christina River. An artist's rendering of riverfront development has proposed a theme of mixed land uses that incorporates the continuation of the walkway along the waterfront; the creation of additional open space areas that would be part of new low and mid-rise construction; and the use of the ground floor areas of the new buildings for commercial retail space.



**Urban Wildlife Refuge** Creating a mix of uses, beyond residential and retail, along the Wilmington riverfront will create a diverse neighborhood worthy of national recognition. The newly constructed Russell Peterson Wildlife Refuge Center is a place where everyone can learn about the wildlife diversity that thrives along the Christina River. Bringing educational facilities to this area educates visitors on the natural habitat that exists within the City and attracts local residents and tourists to the Wilmington riverfront. Similar wetland improvements are planned for other areas adjacent to the waterfront, including a park/wetland/stormwater retention area to the east of South Walnut Street.



# Wilmington

## Supporting environmental responsibility and green initiatives

Addressing environmental issues in the City of Wilmington is the responsibility of all segments of the community, including government, the business community and citizens. It is the responsibility of people to take charge now to ensure that the environment we leave behind is better than what we have today. The City and business community have already taken great strides to address climate change issues through projects such as the city-wide recycling program, making commitments to reduce carbon emissions, and implementing the policies outlined in the Mayor's Executive Order on Climate Change.

Environmentally responsible projects should be encouraged at the public and the private sector levels. Many projects have already been undertaken and building upon these projects and encouraging similar projects throughout the City will put Wilmington on track to environmental sustainability.

#### Barclays Building with Green Roof A priority is to cultivate

A priority is to cultivate business relationships that support green initiatives. The City is working to promote green initiatives by working with businesses that also value environmental responsibility. Incorporating sustainable practices throughout the City's business community is essential for the City's future. To achieve this goal, the City created the Wilmington Energy Leaders Roundtable which is composed of businesses in Wilmington committed to carbon footprint reductions through energy-efficient policies and practices. The City has committed to attempt to reach a goal of 20 percent reduction in greenhouse gases from 2008 levels by 2020.





#### Brown/Burton/Winchester Pool House

The City of Wilmington has made a commitment to green infrastructure in the future as a result of the Mayor's Executive Order in 2008 which outlined a strategy for the future to address climate change. An example of this commitment can be seen in the Brown, Burton, Winchester Pool House, which is a LEED Silver certified project. This pool house is a tangible example of the types of projects the Mayor would like to see encouraged and implemented throughout all city neighborhoods and city government. The pool house is equipped with low flow plumbing fixtures and a green roof. The pool will provide years of enjoyment for neighborhood youth while leading by example to teach environmental responsibility.

#### Central Park/Wetland

The environmental restoration of the Christina Water-front has proven to be both an economic and environmental resource for the City of Wilmington. As part of the continued growth of the Christina waterfront, a large parkland area is proposed for the area east of Walnut Street. The park would serve to alleviate the drainage problems that have plagued South Wilmington for years. In addition to helping to alleviate the drainage problem in South Wilmington, the park will also be a restored habitat for wetland wild-life, contributing to the environmental diversity on the waterfront.

#### Public Works Capital Projects

In conjunction with federal funding, the City of Wilmington has contracted with Honeywell Building Solutions to implement numerous environmentally responsible projects. These projects are aimed at reducing greenhouse gas emissions and increasing the use of renewable energy sources. These initiatives – which range from the conversion of traffic signals to LED, to solar energy projects – are a strong beginning to creating a sustainable future for the City of Wilmington.



# Vision & Policy Summary Guiding Growth and Development for the Future

The vision and policy statements that follow are designed to implement the concepts contained in the Mayor's 2030 Vision Plan for Wilmington. They address eleven interest areas and are intended to set a broad framework to guide growth and development in the City for the future. These statements are highlights from a more detailed plan. To obtain the full plan, call the Wilmington Department of Planning at (302) 576-3100.

#### **Economic Development**

#### **Vision Statement:**

Diversify the local economy by promoting job creation and job retention opportunities across all sectors of the work force. Enhance quality of life for residents by promoting mixed-use commercial and residential development where appropriate.



#### **Key Policies:**

- Encourage new and expanding businesses to hire Wilmington residents.
- Use incentives to retain, attract or expand businesses that re-establish commercial and residential service centers in targeted areas.
- Promote small businesses that provide jobs, goods and services within walking distance of residential neighborhoods.
- Examine possible incentives for developers who reuse existing buildings for priority projects identified by the City.

- Investigate funding mechanisms for economic development, such as tax exempt bonds, state funding, Sustainable Energy Utility (SEC), etc.
- Encourage creation of a consortium of downtown colleges to promote the advantages of an urban educational campus.

#### The Environment

#### **Vision Statement:**

Work to preserve current and future generations' rights to a healthy, quality environment by implementing environmentally sustainable development throughout the City; continuing to develop in-house expertise in environmental disciplines and programs; and promoting practices consistent with environmental protection both within and outside of City government.

- Continue efforts to eliminate or lessen the negative impacts of the combined sewer overflow (CSO) system on the Brandywine Creek and Christina River.
- Use LEED (Leadership in Energy and Environmental Design) standards to develop "green" buildings and to address stormwater run-off, water quality, etc.
- Promote the creation of green space and public squares throughout the City.
- Support state-of-the-art solid waste disposal and recycling programs to limit the impact of human and commercial solid waste on the environment.



■ Help implement energy conservation measures in public and private buildings to reduce energy consumption.

#### Housing

#### **Vision Statement:**

Improve quality of life for Wilmington residents by increasing the supply and quality of housing stock in order to promote self-sufficiency, home ownership and neighborhood revitalization.

#### **Key Policies:**

- Encourage creation of affordable housing for seniors who wish to live independently.
- Lessen the dependency on private cars, encourage new housing design standards consistent with transitoriented development. Promote energy and water efficiency and low-impact development objectives for stormwater management.



- Encourage the construction of mixed-income residential development along the waterfront.
- Promotedesignstandardsthataccommodatemobilityimpaired users through barrier free design, adequate sidewalk widths, etc.
- Examine building codes to see if new technology based policies can be used to lessen or minimize negative impacts on the environment.

#### **Social Relations**

#### **Vision Statement:**

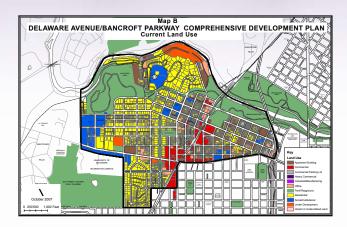
Supportactivities that celebrate the City's diverse population and provide for neighborhood diversity; promote positive human relations and encourage social interaction.

#### **Key Policies:**

■ Encourage groups to continue or expand programs that improve human relations and social interaction among all citizens.



- Publicly recognize individuals and groups whose contributions improve or lead to improvements in the City's quality of life.
- Support cultural, recreational and social activities that create common ground and help unify the City.
- Support public participation in public policy decision-making.



#### Land Use

#### **Vision Statement:**

Become a pedestrian-friendly environment with interconnected streets, mixed-used development within neighborhoods, quality land design and architecture, open spaces, densities that support associated services, and quality transportation services.

#### **Key Policies:**

- Update the City's Comprehensive Development Plans that provide the basis for land use decisions.
- Continue land use planning efforts that keep the City in compliance with State Planning mandates.
- Encourage the creation of distinctive districts within the City that can add vitality and celebrate its diversity.
- Encouragecontinuedmixed-use(residential/commercial) development (where feasible) along the waterfront.
- Regularly review City regulatory codes to ensure they are appropriate for modern development projects.

#### **Transportation**

#### **Vision Statement:**

Provide a city-wide, well-integrated, multi-modal transportation system that connects with the regional transportation network. Promote sound transportation planning that results in comprehensive, coordinated, and innovative long-term solutions.

- Participate with regional, state and federal transportation agencies in the planning and funding of alternative transport modes, including pedestrian, bicycle, transit, light rail, rail and related amenities.
- Use existing park and greenway systems to create a network of non-vehicular, pedestrian pathways that link major activity centers throughout the City.
- Promote the expansion of the downtown trolley service to better serve the developing waterfront and outlying neighborhoods within and adjacent to the City.
- Be fiscally responsible in dedicating or allocating local capital dollars to existing and planned transportation infrastructure, since these funds often provide the local match for obtaining the City's fair share of state and federal dollars for related projects.



- Supportstreetscapeimprovementprogramsthroughout the City to enhance pedestrian safety and comfort while providing traffic calming measures along important transportation corridors.
- Support the development and expansion of the Port of Wilmington and the surrounding rail network to meet regional freight needs and stay competitive.



### Intergovernmental Relations

#### **Vision Statement:**

Expand working relationships with other governmental entities, particularly in areas that are regional in nature such as: public health and safety, air and water quality, water resources, transportation, and fiscal issues.



#### **Key Policies:**

- Collaborate with various local, county, state and regional agencies on watershed issues.
- Continue to press for the passage of annexation legislation that grants equitable annexation authority to the City.
- Continue affiliations with regional agencies to reduce regional air pollution.
- Cooperate with the State Planning Office to ensure that State land use legislation reflects the City's policy interests.

#### **Public Safety**

#### **Vision Statement:**

Fosteracity where partnerships, cooperation and trust exist between those who are responsible for providing public safety and the citizens they seek to keep safe.



#### **Key Policies:**

■ Collaborate with citizen groups, business groups and

- others in using and applying crime prevention strategies and tactics to improve public safety.
- Use a multi-disciplinary approach to fire and crime prevention strategies and tactics.
- Educate citizen groups, business groups and others in using and applying fire prevention strategies and tactics.
- Regularly assess and upgrade capital equipment associated with crime prevention and fire safety in order to ensure readiness for emergency use.
- Regularly assess and test the emergency preparedness capability of Citygovernment and police and fire services.

#### Public Relations and Marketing

#### **Vision Statement:**

Continue to publicize and expand on programs such as the City's Beautification Commission, Clean Wilmington, and other efforts to improve the City as a special place for its residents and a location attractive to tourism.



- Market and publicize the attributes of Wilmington as a great place to live and do business.
- Collaborate with national, state and local Chambers of Commerce along with other federal, state and regional agencies to publicize the economic advantages of Wilmington's location.
- Develop and disseminate Wilmington-focused advertising and promotional materials.
- Support and develop legislation that is supportive of tourism growth.
- Collaborate with local colleges and businesses to market campuses located in downtown Wilmington to commuters and out-of-town residents.

#### Health

#### **Vision Statement:**

Strive to become a place where health care is readily available to City residents, provided by health care practitioners and facilities within easy reach of Wilmington citizens.



#### **Key Policies:**

- The City of Wilmington, in conjunction with St. Francis Hospital and Christiana Care, will conduct Community Health Fairs at least twice a year that will be open and accessible to all citizens of the City of Wilmington to scan for basic health concerns.
- Work to entice healthcare providers to locate in targeted areas in the City.
- Encourage the University of Delaware, Delaware Tech, Delaware State and other institutions of higher education to create health care profession scholarship programs for Wilmington citizens who will study, and then practice in the City.

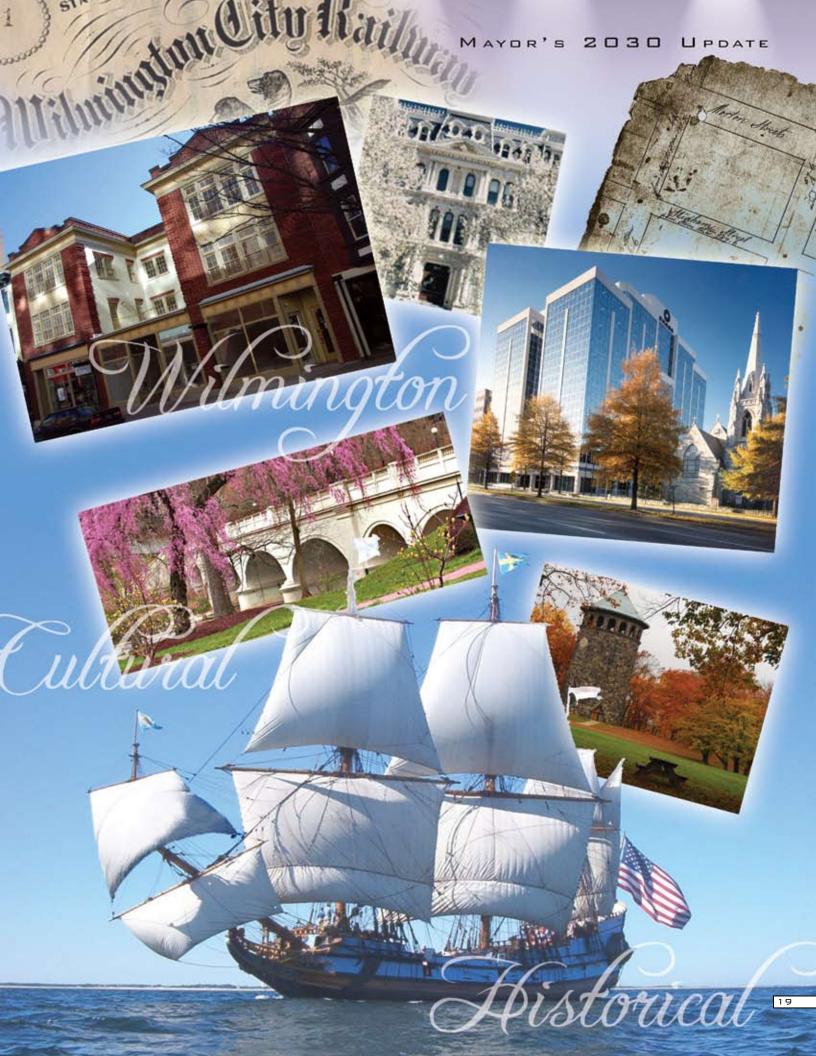
- Implementadditional city-widewellness programs and health and safety programs to benefit employees and their families.
- Use city communications facilities, cable TV and internet webpages, to provide city residents with preventive health instructions related to health and safety issues specific to Wilmington.

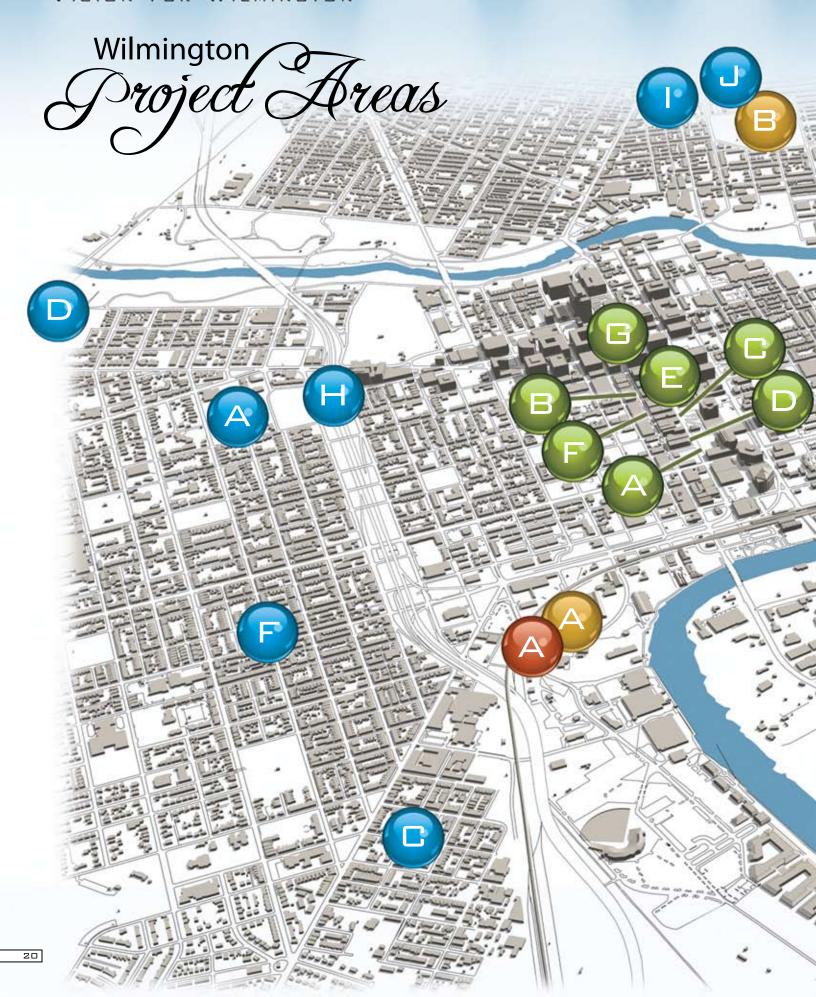
## Historic Preservation & Cultural Resources

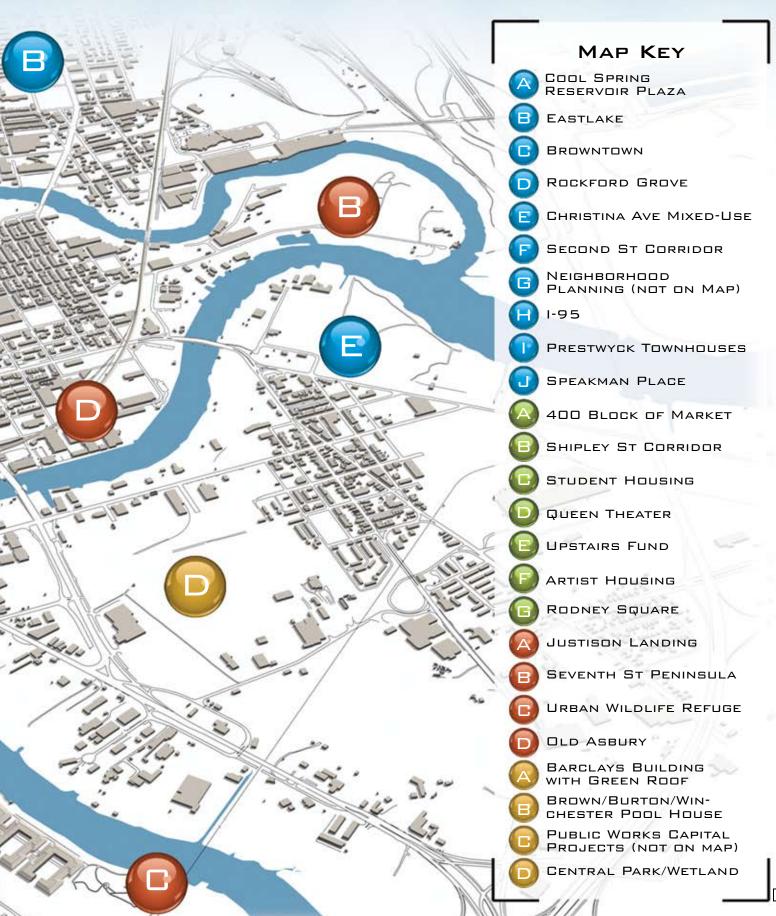
#### **Vision Statement:**

Work with the private sector, government entities and citizens to increase awareness about Wilmington's cultural, historical, and architectural resources. Recognize the value these resources have on economic vitality, beautification and increased tourism.

- Support the funding of programs that lead to the preservation of cultural and historic resources.
- Encourage the ongoing survey and evaluation of historic resources.
- Consider new financial and legislative incentives to encourage the reuse of historic properties and maintain existing incentives.
- Integrate historic preservation and cultural resource protection into the early stages of the City's development permitting process.
- Support the National Trust Main Street program in Brandywine Village and downtown Market Street as an effective tool for economic restructuring and historic preservation.







#### JAMES M. BAKER MAYOR

HENRY W. SUPINSKI, CITY TREASURER

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